

RAPPAHANNOCK AREA COMMUNITY CRIMINAL JUSTICE BOARD

Meeting Minutes

September 4, 2025

CCJB Meeting

RACSB

600 Jackson Street

Fredericksburg, VA 22401

PRESENT

Chairperson Mr. Davy Fearon - Executive Director, Rappahannock Area Office on Youth

Vice Chairperson Col. Kevin Hudson - Superintendent, Rappahannock Regional Jail

The Honorable Michael Levy - Stafford Circuit Court

The Honorable Jane Reynolds - Spotsylvania General District Court

The Honorable Marcel Jones - King George Juvenile and Domestic Relations Court

Mr. Ed Simmons - Fredericksburg Chief Probation and Parole

Mr. Cliff Rose - Chief Magistrate 15th Judicial District

Mr. Joe Wickens - Executive Director, Rappahannock Area Community Service Board

Ms. Alicia Kline - Executive Director, Rappahannock Area Alcohol Safety Action Program

ABSENT

Mr. Mark Cole - Spotsylvania Deputy County Administrator

Ms. Patricia Bolen - Senior Public Defender

Ms. Natasha Cheek - Regional Manager, 15th District Court Services Unit

Mr. Ryan Mehaffey - Spotsylvania County Commonwealth's Attorney

Mr. Scott Foster - Fredericksburg Sheriff's Office

Mr. Tim Baroody - Fredericksburg City Manager

Ms. Carla White - Superintendent Rappahannock Juvenile Detention Center

Mr. Matt Smolnik - King George County Administrator

Ms. Nichole Bennett - Regional Adult Education Program

The Honorable William Glover - Spotsylvania Circuit Court

Mr. Bill Ashton - Stafford County Administrator

OTHERS

Mrs. Kelly Carey - Director of Programs & Community Corrections, Rappahannock Regional Jail

Mrs. Jennette Munnely - Secretary, Rappahannock Regional Jail

Ms. Jacqueline Kobuchi - RACSB Clinical Services Director

Mr. Demian Futterman - President, Virginia Electronic Monitoring Systems, LLC

Ms. Angelina Bragg - Office Manager, RAASAP

Mr. Davy Fearon called the meeting to order at 4:04 p.m. on Thursday, September 4, 2025. Roll call was conducted.

Mr. Davy Fearon	Present
Mr. Kevin Hudson	Present
The Honorable William E. Glover	Absent
The Honorable Jane Reynolds	Present
The Honorable Marcel Jones	Present
The Honorable Michael Levy	Present
Mr. Ed Simmons	Present
Mr. Ryan Mehaffey	Absent
Mr. Scott Foster	Absent
Ms. Patricia Bolen	Absent
Ms. Natasha Cheek	Absent
Mr. Mark Cole	Absent
Mr. Cliff Rose	Present
Mr. Joe Wickens	Present
Mr. Tim Baroody	Absent
Ms. Carla White	Absent
Mrs. Alicia Kline	Present
Mr. Bill Ashton	Absent
Mr. Matt Smolnik	Absent
Ms. Nichole Bennett	Absent

The board did not reach a quorum.

APPROVAL OF MEETING MINUTES

As a quorum was not met, the minutes were not approved. The September 4, 2025, minutes will be presented for approval at the December 4, 2025, meeting.

PUBLIC COMMENT

There were no public comments.

Virginia Electronic Monitoring Systems

Mr. Demian Futterman presented information on the Virginia electronic monitoring systems (VEMS) to the board. VEMS has a staff of 7 with extensive experience in electronic monitoring. They have provided this technology since 2014. They offer SCRAM continuous alcohol monitoring, GPS, remote breathalyzer devices with facial recognition, victim apps, and are a distributor of toxicology supplies. Additionally, they lease equipment to agencies to help service their clients. They are based out of Henrico, Virginia, but have an office in Stafford, Virginia. They provide services to roughly 30-40 courts in Virginia. Most services are self-pay. When the technologies are ordered from the courts, VEMS monitors the clients and reports the results to pretrial, probation, juvenile probation and sometimes directly to the clerk's office. They do have the ability to monitor outside of Virginia. The Honorable Marcel Jones asked about the cost of services. Mr. Futterman stated that the Virginia code

defines the cost for SCRAM and the remote breathalyzer. It costs \$330.00 a month/\$11.00 a day, \$80.00 to install, \$50.00 service call and mileage if they have to travel for maintenance. The cost does have a sliding scale which is determined by the state VAASAP office. The Honorable Judge Levy asked if VEMS is able to do exclusion zone monitoring. Mr. Futterman stated that the GPS device that they use can set exclusion zones and inclusion zones around the counties, and set multiple zones like certain schools or businesses. Additionally, they work with a victim app where the victim can put the app on their cellphone and they can see violations. The cost of the app is \$2.00 a day, but the defendant is usually ordered to pay for the app. Mr. Davy Fearon asked about the cost of GPS monitoring. Mr. Demian Futterman stated that, typically, the GPS costs around \$11-\$12 a day, depending on the jurisdiction. The Honorable Judge Levy asked if the jail could currently monitor people out of state with the GPS. Mr. Kevin Hudson advised that, that would have to be ordered by the court outside of our jurisdictions. If someone violates under our supervision, we can take them into custody right then and there. Demian noted that if an agency would like a training class scheduled, he is willing to do that.

COMMUNITY CORRECTIONS AND RRJ STATISTICS

Mrs. Kelly Carey provided the following statistics for RRJ: Video Arraignment/Booking/Release statistics for the month of June 2025: Fredericksburg Circuit Court-**26**, Fredericksburg General District Court-**41**, Fredericksburg Juvenile and Domestic Relations Court-**3**. Spotsylvania Circuit Court-**52**, Spotsylvania General District Court-**77**, Spotsylvania Juvenile and Domestic Relations Court-**29**. Stafford Circuit Court-**60**, Stafford General District Court-**102**, Stafford Juvenile and Domestic Relations Court-**35**. King George Circuit Court-**9**, King George General District Court-**18**, King George Juvenile and Domestic Relations Court-**0**. Other-**50**. The total numbers for the month of June were as follows: Video Arraignments: **502**. The Average Daily Count: **1185**. The Community Corrections Program totals were as follows: Pretrial Supervision:**918**, Community-Based Probation: **756**, Veterans Docket: **12**, Behavioral Health Docket:**9**, Adult Recovery Court: **33**, Juvenile Recovery Court: **3**, Work Release: **8** and Electronic Monitoring: **4**, for a total of **1743** individuals in Community Corrections programs. The Honorable Judge Levy asked a question about the response to an email that Mrs. Kelly Carey sent out regarding videos starting late. Mrs. Kelly Carey stated that all the responses she has received have been positive and appreciative of the information.

Reappointment for Vice Chairperson

As a quorum was not met, the reappointment was tabled until the December 4, 2025 meeting.

RACSB UPDATE

Ms. Jackie Kobuchi presented the RACSB update for September 2025. The mobile response unit will be on the road soon. A nurse practitioner has been selected and they will serve the Stafford, King George, Caroline, Fredericksburg and Spotsylvania area. They will have a therapist, a peer, a nurse, and a nurse practitioner on staff on the mobile unit. Stafford and Spotsylvania co-response team have been staffed and they continue to recruit for the Fredericksburg position. The June CIT training session was full and they trained nine new dispatchers in July. RACSB hired a new homeless outreach coordinator. The City of Fredericksburg funded that position. They have purchased a large facility that will be used to expand crisis services, including a crisis receiving center. They will also have a 23-hour crisis service to provide medications and stabilization for children and adolescents. They will also add primary care at the new facility to help the SMI (Serious Mental Illness) population, who die years before people who don't have an SMI. They expect to open in spring of 2027. Mr. Kevin Hudson stated that the diversion position was cut. Mr. Joe Wickens stated that the position was cut as a result of funding issues. He explained that they are trying to work it out. Mr. Kevin Hudson has expressed the urgency for that position to be filled. Mr. Kevin Hudson stated that the program has been around since 2009 and typically 50 people get diverted and connected with services in the area. Mrs. Kelly Carey stated that there was a \$94,000.00 grant that was declined by the RACSB from the DBHDS. Mr. Joe Wickens stated that they receive funding from different sources, including the state, and it isn't enough to run the program or positions. They had to take a hard look at the program to decide if there was enough money to keep it going, and \$94,000.00 wasn't enough to run the program.

MAGISTRATE UPDATE

Mr. Cliff Rose presented the magistrate update. They continue to be fully staffed. They have started using a new app (Pexip) that law enforcement can download and from the hospital, they can go into a video bridge room and the magistrates can service them from the hospital. The service is strictly for people getting admitted to the hospital. Additionally, Mr. Cliff Rose continues to work with the clerk's office on wording from the courts on continued custody paperwork. He stated that it needs to be more clear as to make sure that it is written in a way that the judge intended.

RAASAP UPDATE

Ms. Alicia Kline presented the RAASAP referral report for April 1, 2025, through June 30, 2025. Stafford County - **150**, Spotsylvania County - **94**, Fredericksburg - **42**, King George County - **26**, and Caroline - **16**.

DISTRICT 21 PROBATION AND PAROLE OVERVIEW

Mr. Ed Simmons reported that there is a total of **28** PO positions; **3** vacant PO positions. **2028** probationers and parolees on supervision. **463** level high cases; **631** level medium cases; **311** level low cases; **198** cases pending intake; **1360** cases being supervised via ShadowTrack voice-verification. **144** gang/threat group members actively being supervised. **136** registered sex offenders on probation, parole, or conditional release. **15** sex offenders being monitored by GPS. **338** Major Violation Reports submitted in the last three months. **76** Presentence Investigation Reports submitted to local courts in the last three months. **2575** drug tests completed in the last three months.

JUVENILE JUSTICE REPORT

No juvenile justice report presented.

OLD/NEW BUSINESS

No old or new business was presented.

ADJOURN

Mr. Kevin Hudson made the motion to adjourn the meeting. Mr. Cliff Rose seconded the motion. The September 4, 2025, CCJB meeting adjourned at 4:40 p.m.

The next meeting for the Rappahannock Area Community Criminal Justice Board will take place on Thursday, December 4, 2025, at 4:00 p.m.

ATTACHMENTS:

1. Meeting Agenda
2. Community Corrections and RRJ Statistics
3. RACSB Report
4. RAASAP Report
5. District 21 Probation and Parole Overview

Rappahannock Area Community Criminal Justice Board

Mr. Davy Fearon
Chairperson
Rappahannock Area Office on Youth
12000 Kennedy Lane Suite 100
Fredericksburg, VA 22407



Mr. Kevin Hudson
Vice Chairperson
Superintendent
Rappahannock Regional Jail
1745 Richmond Highway
Stafford, Va. 22555

September 4, 2025
CCJB Meeting at 4:00 p.m.
RACSB
600 Jackson St.
Fredericksburg, VA 22401

AGENDA

- | | | |
|-----|---|------------------|
| 1. | Call to Order | Davy Fearon |
| | • Roll Call | |
| 2. | Approval of Meeting Minutes | Davy Fearon |
| | • June 5, 2025 | |
| 3. | Public Comment | |
| 4. | Virginia Electronic Monitoring Systems | Demian Futterman |
| 5. | Community Corrections and RRJ Statistics | Kelly Carey |
| 6. | Reappointment | Davy Fearon |
| 7. | RACSB Update | Joe Wickens |
| 8. | Magistrate Update | Chief Rose |
| 9. | RAASAP Update | Alicia Kline |
| 10. | District 21 Probation and Parole Overview | Ed Simmons |
| 11. | Juvenile Justice Report | Natasha Cheek |
| 12. | Old/New Business | Davy Fearon |
| 13. | Adjourn | Davy Fearon |

Next meeting is scheduled for December 4, 2025 at 4:00 p.m.

September 4, 2025

Video Arraignment/Booking/Release Stats. June 1-30, 2025

Fredericksburg CC	26
Fredericksburg GDC	41
Fredericksburg JDR	3

Spotsylvania CC	52
Spotsylvania GDC	77
Spotsylvania JDR	29

Stafford CC	60
Stafford GDC	102
Stafford JDR	35

King George CC	9
King George GDC	18
King George JDR	0

Other	50
Total Video ARR:	502

Bookings	843
Releases	842
Total:	1,685

Average Daily Count: 1,185

Community Corrections Programs totals:

Pretrial Supervision – 918

Community Based Probation – 756

Veterans Docket – 12

Behavioral Health Docket – 9

Adult Drug Court – 33

Juvenile Drug Court – 3

Work Release - 8

Electronic Monitoring – 4

Total – 1,743

Rappahannock Area Community Services Board Update for the CCJB September 2025 Meeting

CIT Assessment Center

The CIT Assessment Center became operational at Mary Washington Hospital on September 1, 2015.

Month	Caroline County	King George County	Fredericksburg City	Spotsylvania County	Stafford County	Total
July 2024	2	0	6	3	4	15
August 2024	5	0	10	5	19	39
Sept. 2024*	2	2	3	7	6	20
Oct. 2024	1	1	3	1	5	11
Nov. 2024	5	0	7	4	6	22
Dec. 2024	1	0	6	2	9	16
Jan. 2025	3	3	8	8	9	31
Feb. 2025	1	1	8	8	4	22
March 2025*	3	1	3	3	7	17
April 2025*	3	0	6	7	10	28
May 2025*	8	1	8	9	11	32
June 2025	3	0	9	9	9	26
July 2025	1	0	7	10	2	26

**This included an "other" category, so the numbers do not add to the total*

Crisis Stabilization Program Highlights

Month	Total Admissions	Admissions ECS*	Admissions other	Length of Stay		# Bed Days
July 2024	40	4	5	5.1		143
Aug. 2024	60	2	4	5.0		209
Sept. 2024	36	2	2	4.4		122
Oct. 2024	45	5	2	4.3		162

Nov. 2024	40	4	4	4.9		156
Dec. 2024	26	1	2	3.5		81
Jan. 2025	54	1	10	4.2		146
Feb. 2025	32	2	1	4.6		120
March 2025	40	3	2	7.2		186
April 2025	51	3	4	4.4		183
May 2025	46	4	4	5.5		218
June 2025	36	4	4	6.1		166
July 2025	66	2	9	5.13		241

*Rappahannock Rapidan Community Services Board is now Encompass Community Supports.

Rappahannock Regional Jail –Diversion Data for Fourth Quarter FY25

- Assessments: 38
- Newly enrolled individuals meeting criteria for diversion program based on assessment, and agreeing to services: 6

Emergency Services Activity and Temporary Detention Order Exception

Month	# Completed Emergency Evaluations	# ECOs	# Issued TDOs	# Executed TDOs	Facility of Last Resort Utilized*
July 2024	206	76	82	82	2
August 2024	181	61	80	80	2
Sept. 2024	155	68	68	68	2
Oct. 2024	202	62	69	69	6
Nov. 2024	190	61	69	69	3
Dec. 2024	151	45	60	60	2
Jan. 2025	177	56	63	63	2
Feb. 2025	167	53	70	70	2
March 2025	195	57	64	64	2
April 2025	197	61	66	66	2
May 2025	191	70	76	76	2

June 2025	167	66	78	78	2
July 2025	203	70	73	73	3

*The primary state psychiatric hospital is used as the facility of last resort when a community facility was not found at the end of an eight (8) hour Emergency Custody Order period.

Noteworthy:

- RACSB received its Mobile Response Unit, a van which will provide opioid use disorder treatment in the community, which will help overcome barriers to treatment. We are in the process of staffing the program and will launch soon.
- Stafford and Spotsylvania Co-Response teams are now staffed and working in the community. RACSB continues to recruit for the Fredericksburg position.
- June's Crisis Intervention Team training session was full, and nine new dispatchers received CIT training in July.
- RACSB has hired a homeless outreach coordinator. The City of Fredericksburg funded this position, which will serve as a liaison between law enforcement, business owners, city residents, and individuals who lack housing.
- RACSB has purchased a facility that will be used to expand crisis services, including a crisis receiving center, 23 hour crisis services and crisis stabilization for children and adolescents.

Referrals Within RAASAP Jurisdiction

04/01/2025 – 06/30/2025

	Caroline	Fredericksburg	King George	Spotsylvania	Stafford	Total
Non-Driving Referral / Drug Offender / Community Service / Bond Supervision	0	2	0	1	1	4
HO-EVAL	1	1	2	7	7	18
HO-VASAP/Monitoring	0	0	0	3	5	8
Interlock only monitoring	1	3	2	14	15	35
Reckless Driving	0	3	3	0	0	6
VASAP-DUI 1st /2nd /Refusal	13	33	16	67	115	244
VASAP - DUI 3rd or Sub	0	0	0	1	1	2
VASAP - DUID	1	0	3	1	6	11
Young Offender	0	0	0	0	0	0
Total	16	42	26	94	150	328



District #21-Fredericksburg P & P

District Overview Q2 2025:

- Total PO positions: 28; 3 vacant PO positions
- **2028** probationers and parolees on supervision
- 463 level **High** cases; 631 level **Medium** cases; 311 level **Low** cases; 198 cases pending intake; 1360 cases being supervised via ShadowTrack voice-verification
- 144 gang/threat group members actively being supervised
- 136 registered sex offenders on probation, parole, or conditional release
- 15 sex offenders being monitored on GPS
- 338 *Major Violation Reports* submitted in last three months
- 76 *Presentence Investigation Reports* submitted to local courts in last three months
- 2575 drug tests completed in the last three months
- Decision Points, Sex Offender Awareness Program (SOAP), sex offender treatment, and sex offender treatment aftercare are offered in-house.