

RAPPAHANNOCK AREA COMMUNITY CRIMINAL JUSTICE BOARD

Meeting Minutes

June 5, 2025

CCJB Meeting

RACSB

600 Jackson Street

Fredericksburg, VA 22401

PRESENT

Chairperson Mr. Davy Fearon - Executive Director, Rappahannock Area Office on Youth

Vice Chairperson Col. Kevin Hudson - Superintendent, Rappahannock Regional Jail

The Honorable William Glover - Spotsylvania Circuit Court

The Honorable Jane Reynolds - Spotsylvania General District Court

Mr. Ed Simmons - Fredericksburg Chief Probation and Parole

Mr. Ryan Mehaffey - Spotsylvania County Commonwealth's Attorney

Ms. Patricia Bolen - Senior Public Defender

Ms. Natasha Cheek - Regional Manager, 15th District Court Services Unit

Mr. Mark Cole - Spotsylvania Deputy County Administrator

Mr. Joe Wickens - Executive Director, Rappahannock Area Community Service Board

Ms. Alicia Kline - Executive Director, Rappahannock Area Alcohol Safety Action Program

Mr. Bill Ashton - Stafford County Administrator

ABSENT

The Honorable Michael Levy - Stafford Circuit Court

The Honorable Marcel Jones - King George Juvenile and Domestic Relations Court

Mr. Scott Foster - Fredericksburg Sheriff's Office

Mr. Cliff Rose - Chief Magistrate 15th Judicial District

Mr. Tim Baroody - Fredericksburg City Manager

Ms. Carla White - Superintendent Rappahannock Juvenile Detention Center

Mr. Matt Smolnik - King George County Administrator

Ms. Nichole Bennett - Regional Adult Education Program

OTHERS

Mrs. Jennette Munnely - Secretary, Rappahannock Regional Jail

Ms. Jacqueline Kobuchi - RACSB Clinical Services Director

Mr. Austin Timberlake - Office of the Public Defender

Mr. Davy Fearon called the meeting to order at 4:06 p.m. on Thursday, June 5, 2025. Roll call was conducted.

Mr. Davy Fearon	Present
Mr. Kevin Hudson	Present
The Honorable William E. Glover	Present
The Honorable Jane Reynolds	Present
The Honorable Marcel Jones	Absent
The Honorable Michael Levy	Absent
Mr. Ed Simmons	Present
Mr. Ryan Mehaffey	Present
Mr. Scott Foster	Absent
Ms. Patricia Bolen	Present
Ms. Natasha Cheek	Present
Mr. Mark Cole	Present
Mr. Cliff Rose	Absent
Mr. Joe Wickens	Present
Mr. Tim Baroody	Absent
Ms. Carla White	Absent
Mrs. Alicia Kline	Present
Mr. Bill Ashton	Present
Mr. Matt Smolnik	Absent
Ms. Nichole Bennett	Absent

The board did reach a quorum.

APPROVAL OF MEETING MINUTES

Mr. Fearon proceeded with the approval of the meeting minutes for March 6, 2025. Mr. Bill Ashton made a motion to approve the minutes; Mr. Joe Wickens seconded the motion. Mr. Mark Cole abstained. The motion passed unanimously.

PUBLIC COMMENT

There were no public comments.

COMMUNITY CORRECTIONS AND RRJ STATISTICS

Mr. Kevin Hudson provided the following statistics for RRJ: Video Arraignment/Booking/Release statistics for the month of April 2025: Fredericksburg Circuit Court-**14**, Fredericksburg General District Court-**49**, Fredericksburg Juvenile and Domestic Relations Court-**14**. Spotsylvania Circuit Court-**23**, Spotsylvania General District Court-**74**, Spotsylvania Juvenile and Domestic Relations Court-**36**. Stafford Circuit Court-**52**, Stafford General District Court-**129**, Stafford Juvenile and Domestic Relations Court-**35**. King George Circuit Court-**10**, King George General District Court-**16**, King George Juvenile and Domestic Relations Court-**2**, Other-**43**. The total numbers for the month of April were as follows: Video Arraignments: **498** The Average Daily Count: **1198**. The Community Corrections Program totals were as follows: Pretrial Supervision: **1047**, Community-Based Probation: **774**, Veterans Docket: **12**, Behavioral Health Docket: **10**, Adult Recovery Court: **39**, Juvenile Drug Court: **2**, Work Release: **8** and Electronic Monitoring: **1**, for a total of **1893** individuals in Community Corrections programs.

RACSB UPDATE

Ms. Jackie Kobuchi presented the RACSB update for June 2025. CIT assessment center has been able to keep people locally and not have people waiting days at a time to go to state hospitals. Crisis stabilization numbers have increased. Rappahannock Regional Jail staff did **16** assessments, and enrolled **6** individuals in the diversion program. RACSB received their Mobile Response Unit, which is a van to go out to the community that provides opioid use disorder treatment. They are in the process of staffing the unit. They have hired a nurse and a peer recovery specialist. They still need a therapist and psychiatric nurse practitioner. RACSB has hired a co-response therapist to work with local law enforcement. They provided training for **22** attendees including officers from multiple sheriff's offices and the Rappahannock Regional Jail. Public Defender, Austin Timberlake, asked the question if the MAT unit will be across the entire district. Ms. Kobuchi stated that they will be in all of District 16. Their plan is to start in Caroline and King George County and eventually Spotsylvania and Stafford counties, but not to include Fredericksburg since their clinic is located in the city of Fredericksburg. Ms. Kobuchi explained that the co-response team through the Marcus Fund is a therapist and law enforcement team that they have hired for Spotsylvania County, Stafford County, and the City of Fredericksburg.

MAGISTRATE UPDATE

No updates were shared.

RAASAP UPDATE

Ms. Alicia Kline presented the RAASAP referral report for the forth quarter of 2024, and first quarter of 2025. She stated that Stafford County leads with the most convictions, followed by Spotsylvania County, Fredericksburg, and King George County.

DISTRICT 21 PROBATION AND PAROLE OVERVIEW

Mr. Ed Simmons reported that there is a total of **28** PO positions; **1** vacant PO positions. **2048** probationers and parolees on supervision. **436** level high cases; **651** level medium cases; **298** level low cases; **222** cases pending intake; **1356** cases being supervised via ShadowTrack voice-verification. **144** gang/threat group members actively being supervised. **148** registered sex offenders on probation, parole, or conditional release. **9** sex offenders being monitored by GPS. **388** Major Violation Reports submitted in the last three months. **86** Presentence Investigation Reports submitted to local courts in the last three months. **2767** drug tests completed in the last three months.

JUVENILE JUSTICE REPORT

Ms. Natasha Cheek presented the Juvenile Justice Report. In Fredericksburg CSU they have **18** probation cases, **0** committed to DJJ, **2** parole cases. King George CSU has **6** probation cases, **2** committed to DJJ, and **0** parole cases. Spotsylvania CSU has **14** probation cases, **7** committed to DJJ, and **2** parole cases. Stafford CSU has **13** probation cases, **1** committed to DJJ, and **3** parole cases. The G.R.E.A.T. program doesn't currently have any kids on the program. They have hired 2 new probation officers in Spotsylvania County and have one more position to fill there. They are hiring a new supervisor and probation officer in Stafford County. FOCUS is the new intervention used with juveniles in DJJ.

OLD/NEW BUSINESS

Mr. Kevin Hudson presented an email that The Honorable Judge Levy shared from Mr. Eric Olsen, Commonwealth's Attorney. DCJS changes did not allow for criminal history to be included in pretrial reports for judges and commonwealth attorneys. Eric Olsen has been working with the Commonwealth's Attorneys Association, state police, and DCJS. DCJS claims it's due to Virginia State Police (VSP) policy. Olsen contacted VSP and was informed there was no contact with VSP during the new system's development by DCJS. Mr. Eric Olsen inquired with CJIS (FBI agency controlling criminal history use). CJIS stated there's no restriction on providing criminal history information to

the courts. CJIS advised that DCJS is not a criminal justice agency, which prohibits dissemination under federal law. The system was changed without statewide input, leading to issues for judges, counties, and public defense. The Honorable William Glover stated that the issue has overlapping policies, and not providing criminal history for bail determinations contradicts the code. The code requires the court to consider the criminal history in a bail determination. Suggesting the commonwealth attorney provide VCI or NCIC copies is not a solution, as it's pretrial's responsibility. State police say judges have the right to see criminal records, but there's no method to access them. Without full information, fair decisions cannot be made, and people may be wrongly detained. The problem may be the inclusion of criminal records in software connected to the Richmond network. Mr. Kevin Hudson stated that caseloads have gone from 800 in March to 1047, likely due to arraignments lacking full information leading to increased supervision. Mr. Austin Timberlake stated that there are more bond hearings and the highlighted convictions in reports are concerning, with no explanation for the selection process and potential for prejudice. Mr. Ryan Mehaffey stated that the attorneys in the CA's office don't have access to criminal histories. They are not certified to operate the computer to pull the information and they rely on staff for that information.

Mr. Ryan Mehaffey stated that they held the inaugural meeting of the Fredericksburg Area Human Trafficking Multi-disciplinary Team at the Spotsylvania Sheriff's Office, but it also includes Stafford, the City of Fredericksburg, King George and Caroline Counties. It is an initiative that they are required to start by statute this year. We will be hearing more about it soon. Mr. Kevin Hudson asked the question if it will have crossover to gang related issues. Mr. Ryan Mehaffey stated that there will be some crossover, but it won't be perfect.

ADJOURN

Mr. Mark Cole made the motion to adjourn the meeting. Mr. Davy Fearon seconded the motion. The June 5, 2025, CCJB meeting adjourned at 4:37 p.m.

The next meeting for the Rappahannock Area Community Criminal Justice Board will take place on Thursday, September 4, 2025 at 4:00 p.m.

ATTACHMENTS:

1. Meeting Agenda
2. Community Corrections and RRJ Statistics
3. RACSB Report
4. RAASAP Report
5. District 21 Probation and Parole Overview
6. Juvenile Justice Report
7. Memo from Eric L. Olsen, Commonwealth's Attorney, to the Honorable Judge Levy, regarding pretrial reports

Rappahannock Area Community Criminal Justice Board

Mr. Davy Fearon
Chairperson
Rappahannock Area Office on Youth
12000 Kennedy Lane Suite 100
Fredericksburg, VA 22407



Mr. Kevin Hudson
Vice Chairperson
Superintendent
Rappahannock Regional Jail
1745 Richmond Highway
Stafford, Va. 22555

June 5, 2025
CCJB Meeting at 4:00 p.m.
RACSB
600 Jackson St.
Fredericksburg, VA 22401

AGENDA

- | | | |
|-----|---|---------------|
| 1. | Call to Order | Davy Fearon |
| | • Roll Call | |
| 2. | Approval of Meeting Minutes | Davy Fearon |
| | • March 6, 2025 | |
| 3. | Public Comment | |
| 4. | Community Corrections and RRJ Statistics | Kevin Hudson |
| 5. | RACSB Update | Joe Wickens |
| 6. | Magistrate Update | Cheif Rose |
| 7. | RAASAP Update | Alicia Kline |
| 8. | District 21 Probation and Parole Overview | Ed Simmons |
| 9. | Juvenile Justice Report | Natasha Cheek |
| 10. | Old/New Business | Davy Fearon |
| 11. | Adjourn | Davy Fearon |

Next meeting is scheduled for September 4, 2025 at 4:00 p.m.

June 5, 2025

Video Arraignment/Booking/Release Stats. April 1-30, 2025

Fredericksburg CC	14
Fredericksburg GDC	49
Fredericksburg JDR	14

Spotsylvania CC	23
Spotsylvania GDC	74
Spotsylvania JDR	36

Stafford CC	52
Stafford GDC	129
Stafford JDR	35

King George CC	10
King George GDC	16
King George JDR	2

Other	43
Total Video ARR:	498

Bookings	xxx
Releases	xxx
Total:	1,xxx

Don't have these numbers because they haven't been able to certify lids

Average Daily Count: 1,198

Community Corrections Programs totals:

Pretrial Supervision – 1,047
Community Based Probation – 774
Veterans Docket – 12
Behavioral Health Docket - 10
Adult Drug Court – 39
Juvenile Drug Court – 2
Work Release - 8
Electronic Monitoring – 1
Total – 1,893

Rappahannock Area Community Services Board Update for the CCJB June 2025

CIT Assessment Center

The CIT Assessment Center became operational at Mary Washington Hospital on September 1, 2015.

Month	Caroline County	King George County	Fredericksburg City	Spotsylvania County	Stafford County	Total
July 2024	2	0	6	3	4	15
August 2024	5	0	10	5	19	39
Sept. 2024*	2	2	3	7	6	20
Oct. 2024	1	1	3	1	5	11
Nov. 2024	5	0	7	4	6	22
Dec. 2024	1	0	6	2	9	16
Jan. 2025	3	3	8	8	9	31
Feb. 2025	1	1	8	8	4	22
March 2025*	3	1	3	3	7	17
April 2025*	4	0	6	7	10	28

**This included an "other" category, so the numbers do not add to the total*

Crisis Stabilization Program Highlights

Month	Total Admissions	Admissions RRCSB	Admissions other	Length of Stay		# Bed Days
July 2024	40	4	5	5.1		143
Aug. 2024	60	2	4	5.0		209
Sept. 2024	36	2	2	4.4		122
Oct. 2024	45	5	2	4.3		162
Nov. 2024	40	4	4	4.9		156
Dec. 2024	26	1	2	3.5		81

Jan. 2025	54	1	10	4.2		146
Feb. 2025	32	2	1	4.6		120
March 2025	40	3	2	7.2		186
April 2025	51	3	4	4.4		183

Rappahannock Regional Jail –Diversion Data for Third Quarter FY25

- Assessments: 16
- Newly enrolled individuals meeting criteria for diversion program based on assessment, and agreeing to services: 6

*The diversion case manager position was vacant from Nov. 1 through Dec. 31.

Emergency Services Activity and Temporary Detention Order Exception

Month	# Completed Emergency Evaluations	# ECOs	# Issued TDOs	# Executed TDOs	Facility of Last Resort Utilized*
July 2024	206	76	82	82	2
August 2024	181	61	80	80	2
Sept. 2024	155	68	68	68	2
Oct. 2024	202	62	69	69	6
Nov. 2024	190	61	69	69	3
Dec. 2024	151	45	60	60	2
Jan. 2025	177	56	63	63	2
Feb. 2025	167	53	70	70	2
March 2025	195	57	64	64	2
April 2025	197	61	66	66	2

*The primary state psychiatric hospital is used as the facility of last resort when a community facility was not found at the end of an eight (8) hour Emergency Custody Order period.

Noteworthy:

- RACSB received its Mobile Response Unit, a van which will provide opioid use disorder treatment in the community, which will help overcome barriers to treatment. We are in the process of staffing the program and will launch soon.
- RACSB continues to recruit for its third mobile co-response therapist to work with local law enforcement agencies.
- In February, Rappahannock Area Crisis Intervention Team provided training for 22 attendees, including officers from the sheriff's offices in Stafford, Spotsylvania, King George, Fairfax, and Frederick counties, Rappahannock Regional Jail, and the Fredericksburg Police Department.
- In March, RACIT held a train-the-trainer course which certified five new CIT instructors.



District #21-Fredericksburg P & P

District Overview Q2 2025:

- Total PO positions: 28; 1 vacant PO positions
- **2048** probationers and parolees on supervision
- 436 level **High** cases; 651 level **Medium** cases; 298 level **Low** cases; 222 cases pending intake; 1356 cases being supervised via ShadowTrack voice-verification
- 144 gang/threat group members actively being supervised
- 148 registered sex offenders on probation, parole, or conditional release
- 9 sex offenders being monitored on GPS
- 388 *Major Violation Reports* submitted in last three months
- 86 *Presentence Investigation Reports* submitted to local courts in last three months
- 2767 drug tests completed in the last three months
- Decision Points, Sex Offender Awareness Program (SOAP), sex offender treatment, and sex offender treatment aftercare are offered in-house.

15th District Court Service Unit

CCJB Meeting

June 5, 2025

Fredericksburg CSU

Supervision Status

- 18 Probation Cases
- 0 Committed to DJJ
- 2 Parole Cases

King George CSU

- 6 Probation Cases
- 2 Committed to DJJ
- 0 Parole Cases

Spotsylvania CSU

- 14 Probation Cases
- 7 Committed to DJJ
- 2 Parole Case

Stafford CSU

- 13 Probation Cases
- 1 Committed to DJJ
- 3 Parole Case

-The G.R.E.A.T. program will be held in the Fall in the Spotsylvania CSU.

-We hired two new probation officers in Spotsylvania. We are currently in the hiring process for another probation officer. We will hire a supervisor in the Stafford CSU on June 13, 2025. We are also hiring a new probation officer in the Stafford CSU.

-FOCUS is the new intervention used with juveniles in DJJ.

MEMO

To: The Honorable M.E. Levy

From: Eric L. Olsen, Commonwealth's Attorney

Date: June 5, 2025

RE: Pretrial Reports

I am sorry that I cannot be at the Thursday meeting to update the CCJ Board on what I have learned about the changes to Pretrial Reports.

To summarize what I have learned

1. DCJS made significant changes to the Pretrial database without consulting any of the agencies that actually use that database to generate Pretrial reports - Judges, PT Agencies and CAs.
2. The new system does not allow Pretrial to populate the reports with information from the VCIN and NCIC reports, namely, pending charges, recent arrests and prior convictions.
3. When inquiries were made to DCJS asking why the change was made, the explanation shifted several times. "VSP concerns about dissemination" were identified, but when I met with VSP I was informed that there was no contact with VSP as part of or prior to the development of the new system.
4. Both VSP and myself made an inquiry to CJIS, the FBI agency that controls and make rules surrounding criminal history use and dissemination.
5. The response from CJIS was that there is no restriction on the dissemination of criminal history information to the Court, using pretrial reports to do so.
6. That response also included the advisement that because DCJS is not a criminal justice agency under federal law, the dissemination of criminal history information to DCJS is prohibited. This is not new. It has always been this way.
7. This is significant because DCJS initially said that they changed the system to prevent improper dissemination of criminal history information to the Courts. The problem is not that. The problem is really that because DCJS has access to the Pretrial database which contains information that DCJS is not authorized to receive, they have built a system that no longer has that information (even though it seems that may have not been the reason for the change to begin with).

Takeaways

- A) There are several paths which would allow DCJS to go back to the old system, however, all of them would require DCJS to build a new system to replace the one they just built. This is unlikely...

They could build a system that eliminates DCJS From having access to data they are prohibited from. This would allow PT to populate the Pretrial reports in the way they used to do

They could build a system that does not include NCIC data (nationwide criminal history information) but does include VCIN data. The CJIS prohibition applies only to NCIC data, it does not apply to VCIN data, which accounts for 90% of the criminal history information that is contained in most of the old Pretrial reports.

- B) I have not seen any concern from DCJS that their new system is considered worthless by many of the stakeholders who use or rely on that system. I cannot understand why that is the case. It may very well be that this change is part of a bigger issue related to release pending trial.

Conclusion

VACA plans on seeking a meeting with the head of DCJS in order to discuss these concerns. While it seems unlikely that this will prompt any change in the status quo, it will give us the opportunity to express our deep dissatisfaction with the result of DCJS action and the process that led to it.